



**COMMUNICATIONS  
AUTHORITY OF KENYA**

**NETWORK FACILITIES PROVIDER TIER 1 LICENCE**

**GRANTED BY**

**COMMUNICATIONS AUTHORITY OF KENYA**

**TO**

**XXXXXXXX LIMITED**

**FOR THE**

**CONSTRUCTION, INSTALLATION AND OPERATION OF  
ELECTRONIC COMMUNICATIONS SYSTEMS**

**IN**

**THE REPUBLIC OF KENYA**

***LICENCE NO. TL/NFP/T1/0000X***

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## THE LICENCE TERMS

The Communications Authority of Kenya (the "**Authority**"), in accordance with the Kenya Information & Communications Act, 1998 (hereafter referred to as the "**Act**"), hereby **authorizes** XXXX Limited (hereinafter referred to as the "**Licensee**") to construct, install and operate electronic communications systems as described herein (the "**Licensed Systems**") in accordance with the Terms and Conditions set out in this Licence.

1. This Licence is issued on \_\_\_\_\_ (the **xxx Date**) and amends, and replaces the xxxxxx licence granted to the Licensee on xxxxx (the **effective Date**) under licence number xxxxxxxx. This Licence shall in no way release the Licensee from any liabilities, responsibilities or obligations arising out of any agreements and/or contracts entered into under the previous licence/s.
2. This Licence is granted for a period of xx years (the "**Licence Term**") from the effective Date unless it is revoked earlier in accordance with the Licence Conditions herein.
3. The Licensed Systems are transmission systems, switching or routing systems and other resources which permit the conveyance of signals either by wire, by radio, by optical or by other electromagnetic means. The licensed systems may be used to establish satellite networks, terrestrial fixed and mobile networks. For the avoidance of doubt, these networks include electronic communications networks established over other utilities such as electricity cable systems, to the extent that they are used for the purpose of transmitting signals, networks used for radio and television broadcasting, and cable television networks, irrespective of the type of information conveyed.
4. The Licensee shall be required to obtain separate authorizations from the Authority, as necessary for utilization of resources, such as radio-frequency spectrum and numbering in case such resources are required, subject to the assignment terms, conditions and procedures as may be defined by the Authority from time to time.
5. Licensee shall only utilize the spectrum and numbering resources that have been authorized by the Authority.
6. The Licensee is authorised to connect the Licensed Systems to:
  - 6.1. other telecommunication systems and platforms operated under a licence granted by the Authority in accordance with the Act;

- 6.2. any telecommunication apparatus, which is, approved for connection by the Authority in accordance with its Type-Approval and Certification requirements.
7. All equipment and devices comprising the Licensed Systems shall in all respects be of an approved standard, type-approved by the Authority and conforming to the regulations as may be issued from time to time.
8. This Licence and the Licensee are subject to the provisions of the Act including, but not limited to, licence modifications, enforcements and Sanctions. The Authority may impose penalties for the contravention of any license terms, conditions or directive(s) issued by the Authority, based on a consideration of several factors, which include, but are not limited to the following:
  - 8.1. a determination of whether or not the contravention was deliberate or as a result of the Licensee's recklessness;
  - 8.2. the duration of the contravention;
  - 8.3. the cooperation or lack thereof of the Licensee in the investigation of any matter relating to the contravention;
  - 8.4. Any demonstrable steps, or lack thereof, taken by the Licensee to remedy the contravention;
  - 8.5. Any financial gain resulting from the contravention, including any unjustifiable cost incurred by consumers as a result of the contravention;
  - 8.6. Whether or not the Licensee has repeatedly contravened a particular or other Licence conditions.
  - 8.7. Duration of operation without a compliance certificate for not having met all the compliance requirements
9. Words importing the singular shall include the plural and vice versa; words denoting persons shall include bodies corporate and unincorporated associations of persons and vice versa.
10. In this Licence the following terms shall have the following meanings:
  - 10.1. "**Act**" means the Kenya Information and Communications Act 1998 or any successor legislation and any subsequent amendments made thereto;
  - 10.2. "**Application Services**" means electronic communications services which are normally provided for remuneration and consists wholly or mainly in the conveyance of signals on electronic communications networks including telecommunications and transmission services over electronic communications networks.

- 10.3. “**Application Service Provider (ASP)**” means a licensee authorised by the Authority to provide Application Services;
- 10.4. “**Compliance Report**” means a report to be prepared periodically by the Licensee detailing its performance in respect of every licence condition;
- 10.5. “**Compliance Certificate**” means a certificate to be issued by the Authority to a licensee following the licensee’s compliance with all regulatory requirements including periodic submission to the Authority of duly completed compliance report and the subsequent receipt and satisfactory review of the same by the Authority;
- 10.6. “**Content Services**” means information of any kind normally provided at a fee and is delivered over electronic communications networks and services. They include broadcasting content, financial information services and other information society services;
- 10.7. “**Content Service Provider (CSP)**” means a person authorised by the Authority to provide content services;
- 10.8. “**Consumer**” means any entity or natural person who uses or requests a publicly available electronic communications service or product;
- 10.9. “**Customer Service Outlet**” means a physical location to be established by the Licensee to, among other things, provide customer service to walk-in customers and manage customer queries
- 10.10. “**Effective Date**” means the date when the Licence was **first** issued to the licensee, or in the case of a Licence replacement, the date when the original Licence was issued;
- 10.11. “**Emergency Access**” means connectivity between A Public Emergency Service Provider and any public access point within the Licensed System;
- 10.12. “**Emergency Services**” means services installed and provided for use by public to access a Public Emergency Service Provider;
- 10.13. “**End-User**” means a User not providing Public Communications Networks or publicly available electronic communications services;

- 10.14. “**Government**” means the Government of the Republic of Kenya;
- 10.15. **Issuance Date**” means the date when the licensee was issued with this Licence under the Unified Licensing Framework (ULF).
- 10.16. “**License Term**” means the period stated in the license during which the license remains in force unless otherwise revoked.
- 10.17. "**National Emergency Numbers**" these are numbers designated by the Authority for provision of Public Emergency Services including, but not limited to Police, Fire, Ambulance and Child helpline.
- 10.18. “**National Regulatory Authority (NRA)**” means the body or bodies charged by another country with the regulatory responsibilities as regards electronic communications within that country;
- 10.19. “**Network Facilities Provider (NFP)**” means a licensee authorised by the Authority to build and commercially operate Telecommunication/electronic communications Systems;
- 10.20. “**Network Management Centre**” means a physical point within a network where various management, monitoring, storage and control functions are implemented;
- 10.21. "**Public Communications Network**" means an electronic communications network used wholly or mainly for the provision of publicly available electronic communications services;
- 10.22. “**Public Emergency Service Providers**” means organisations designated by the Government for the provision of emergency services including but not limited to the police, fire brigade, ambulance, and coastguard;
- 10.23. “**Regulations**” means the Regulations made pursuant to Kenya Information and Communications Act, 1998 as may be amended;
- 10.24. “**Renewal Date**” means the date when the license is re-issued on completion of a license term of 10 years or such other term as may be contained in the subsequent license.
- 10.25. “**Template Co-location/Infrastructure Sharing Offer**” means a standard template of the agreement between the Licensee and Requesting Licensees;

- 10.26. “**Reference Service Level Agreement (SLA)**” means a standard template of the SLA between the Licensee and Requesting Licensees of a given Licence Category
- 10.27. “**Requesting Licensee**” means a person licensed by the Authority who has expressed a desire to interconnect with the licensee;
- 10.28. “**Service Level Agreement**” means an agreement entered between the Licensee and a Subscriber defining the nature of the services to be provided and establishing a set of parameters to be used in measuring the agreed service level;
- 10.29. “**Subscriber**” means any natural person or legal entity who or which is party to a contract with the provider of publicly available electronic communications services for the supply of such services;
- 10.30. “**Tier**” is used to distinguish the scope of the various NFP licences. The Authority shall, from time to time, define the various Tiers;
- 10.31. “**Telecommunication System**” means a system used for transmission, reception and switching of signals, such as electrical or optical, by wire, fibre, or electromagnetic means;
- 10.32. “**Universal Service**” means the minimum set of services, as may be defined by the Authority from time to time, and which are of a specified quality and which is available to all Users at an affordable price;
- 10.33. “**User**” means a legal entity or natural person using or requesting a publicly available electronic communications service.

## **THE LICENCE CONDITIONS**

### **1. CONDITION 1: EXPANSION OF THE LICENSED SYSTEMS**

- 1.1. The Licensee shall fulfil the system expansion requirements set out in Annex 1 of this Licence (the “System Expansion Requirements”) and as may be reviewed by the Authority thereafter.
- 1.2. The Licensee shall ensure that it maintains information in a form prescribed by the Authority for the purposes of satisfying the Authority that the Licensee is meeting the System Expansion Requirements as stated in Annex 1.

### **2. CONDITION 2: UNIVERSAL ACCESS AND SERVICE OBLIGATIONS**

- 2.1. The Licensee shall be required to participate in the provision of Universal Services as may be specified by the Authority from time to time.
- 2.2. The licensee shall ensure that its services and products are accessible to persons with disabilities as prescribed in guidelines or regulations
- 2.3. The licensee shall contribute to the universal service fund as may be prescribed by the Authority from time to time.

### **3. CONDITION 3: ESTABLISHMENT OF THE LICENSED SYSTEMS**

- 3.1. The Licensee shall submit, for the Authority’s records, network schematic diagrams with actual topographical and physical coordinates of its planned network before embarking on its construction. The Licensee shall provide the information using the WGS84 coordinate system or such other system as the Authority may specify from time to time.
- 3.2. In addition to 3.1 above, the Licensee shall comply with physical planning, environmental, maritime, security, public health and civil aviation and other requirements as set out by relevant Government authorities. The Licensee shall, upon receipt of approvals from Government authorities responsible for the above, file the same with the Authority.
- 3.3. While establishing international systems, the Licensee shall ensure that the Network Control & Management Centre is located in Kenya.



#### **4. CONDITION 4: CO-LOCATION AND INFRASTRUCTURE SHARING**

- 4.1. The Licensee shall, when establishing the Licensed Systems, take into account the need for equipment co-location and/or infrastructure sharing with other licensees and shall comply with relevant regulations or guidelines that may be published from time to time.
- 4.2. The Licensee shall allow other licensees to co-locate, share infrastructure and other facilities on terms that are reasonable, just and non-discriminatory.
- 4.3. The Licensee shall ensure that any infrastructure sharing and/or co-location arrangement is provided under an appropriate written agreement, which shall among other things guarantee reasonable access and security. For this purpose, the Licensee shall publish and readily make available and accessible on its website a Template for Co-location/Infrastructure Sharing Offer in accordance with the format approved by the Authority and file any agreement entered into within thirty days of execution.
- 4.4. The obligation in 4.1 and 4.2 shall not apply in the event that it is not, in the Authority's view, reasonable to require the Licensee to comply with such an obligation in the particular circumstances, including, but not limited to circumstances:
  - 4.4.1. Where the requesting person's network has not been approved in accordance with Condition 3.1 above.
  - 4.4.2. beyond the Licensee's control,
  - 4.4.3. where the provision of the service would expose any person engaged in its provision to undue risk to health or safety, and
  - 4.4.4. where it is not reasonably practicable (including where the Licensee is not in a position to provide the requested connectivity in a particular area by reason of the fact that its systems are not sufficiently built out).
- 4.5. The licensee shall not enter into an exclusive agreement with a building/facility owner for access.
- 4.6. Where the licensee is the first entrant in to a building or a facility, the licensee shall, where possible, ensure that there is adequate provision in their communication infrastructure in the building/facility to facilitate sharing with other licensees.

## **5. CONDITION 5: INTERCONNECTION**

- 5.1. Interconnection procedures shall be in accordance with the Regulations
- 5.2. The Licensee shall permit a Requesting Licensee to connect its licensed systems/platforms to the Licensed Systems so as to enable the establishment and provision of licensed services by the said Requesting Licensee.
- 5.3. The Licensee shall provide the services in 5.2 above on a fair, transparent and non-discriminatory basis.
- 5.4. The obligation in 5.2 shall not apply in the event that it is not, in the Authority's view, reasonable to require the Licensee to comply with such an obligation in the particular circumstances, including, but not limited to circumstances:
  - 5.4.1. beyond the Licensee's control;
  - 5.4.2. where the provision of connectivity would expose any person engaged in its provision to undue risk to health or safety, and
  - 5.4.3. where it is not reasonably practicable (including where the Licensee systems are not sufficiently built out).

## **6. CONDITION 6: QUALITY OF SERVICE (QOS) REQUIREMENTS**

- 6.1. The Licensee shall meet the quality of service requirements as set out in Annex 2 below and any other as may be prescribed by the Authority from time to time.
- 6.2. The Authority reserves the right, upon reasonable notice to the licensee, to review the Quality of Service (QOS) requirements periodically.
- 6.3. The Licensee shall enter into a Service Level Agreement (SLA) with a Requesting Licensee to ensure the connectivity provided is of an agreed quality. The Licensee shall file a Reference SLA with the Authority and publish on its website.

## **7. CONDITION 7: NUMBERING AND NUMBER PORTABILITY**

- 7.1. The Licensee shall upon application and approval, only utilise the numbering resource(s) assigned to it by the Authority.
- 7.2. The Licensee shall operate the Licensed Systems in accordance with the national Numbering Plan(s) unless and until the Authority, upon reasonable notice, prescribes a new numbering plan(s) amending or replacing the Initial Numbering Plan(s). Any new numbering plan shall contain transitional provisions.
- 7.3. The licensee shall not facilitate origination or termination of traffic from/to numbers that do not exist in the national numbering plan.
- 7.4. The licensee shall be required to configure the national emergency numbers prescribed by the Authority and deliver free of charge emergency traffic generated on its network to Public Emergency Service Providers.
- 7.5. The Licensee shall be required to facilitate the provision of Number Portability Service within their systems and provide facilities at its physical customer care outlets for receipt of applications during the normal working hours.
- 7.6. The Licensee shall fulfil any rules and requirements, which the Authority may prescribe from time to time in relation to numbering, and provision of Number, Service Portability and other related portability.

## **8. CONDITION 8: PUBLIC SAFETY**

- 8.1. The Licensee shall in respect of all apparatus, equipment and installations possessed, operated, maintained or used under the license, take all proper and adequate safety measures to safeguard life against any danger, including electromagnetic emissions emanating from the apparatus, equipment or installation so used;
- 8.2. The Licensee will ensure that any of its telecommunication installation does not become a health, environmental or a safety hazard and is not in contravention of any statute, rule, code of practice, guideline or regulation, on public safety.
- 8.3. The licensee shall ensure that its Licensed Systems comply with the relevant environmental laws.

## **9. CONDITION 9: INTERRUPTION OF THE LICENSED SYSTEMS**

- 9.1. The Licensee shall not intentionally interrupt the operations of the Licensed Systems/platforms or any part thereof, or the services provided to any Requesting Licensee, in the normal course of business, nor shall it in the normal course of business suspend the provision of any type of connectivity without having first sought and obtained approval from the Authority in writing and subsequently providing reasonable advance notice to persons likely to be affected by such interruption or suspension.
- 9.2. In the event of an unintentional/unforeseen interruption of the Licensed Systems or part thereof, which are significant in nature, the Licensee shall inform the public and notify the Authority in writing within 24 hours outlining the cause of such interruption and the steps being taken to rectify such interruption.
- 9.3. The provision in 9.1 and 9.2 shall not prejudice the rights of the Authority or any person affected by such interruptions.
- 9.4. The provision in 9.1 shall not apply if, the interruption or suspension is to a Subscriber whose system or apparatus or use thereof is endangering the integrity of the Licensed Systems.
- 9.5. The provision in 9.1 shall not apply if the interruption of service is as provided for under the relevant interconnection between the Licensees provided that the interconnection and/or agreement had been filed with the Authority, and receipt thereof duly acknowledged by the Authority.
- 9.6. Interruption in 9.5 above shall not be effected on any day preceding a non-working day or public holiday for non-payment of applicable charges.

## **10. CONDITION 10: USE OF LICENSED SYSTEMS FOR THE PROVISION OF EMERGENCY SERVICES**

- 10.1. The Licensee shall make the Licensed Systems available and accessible for the provision of Emergency Services free of charge.
- 10.2. The Licensee shall interconnect the Licensed Systems with the emergency communication systems operated by the police and any other designated Public Emergency Service Providers as may be specified by the Authority from time to time.

- 10.3. The obligation in 10.1 shall not apply in the event that it is not, in the Authority's view, reasonable to require the Licensee to provide the connectivity requested by means of the Licensed Systems in the particular circumstances where provision is beyond the Licensee's control.

## **11. CONDITION 11: PUBLIC EMERGENCIES**

- 11.1. In case of a major disaster such as earthquakes, floods and similar events or any other situation of emergency or a crisis of local, regional or national scope which require special attention on the part of the Licensee, the Licensee shall provide the necessary connectivity to the Government giving priority to the support activities required to overcome the emergency. For this purpose, the Licensee shall co-ordinate with and follow the instructions of the Authority.
- 11.2. In case the emergency or crisis is related to aspects of national security, the Licensee shall co-ordinate with the competent entity indicated by the Authority and provide the necessary connectivity in accordance with the instructions of the Authority or the competent entity indicated.
- 11.3. Within nine (9) months from the Issuance Date, the Licensee shall submit to the Authority its plan for procedures and operations it shall follow in the event of any such emergency and shall update such plan upon request by the Authority.
- 11.4. The Licensee may be entitled to reimbursement by the Government of its direct costs for the provision of the services mentioned in 11.1 and 11.2 if the Authority is convinced such costs are reasonable after evidence of such incurred costs is provided thereof.

## **12. CONDITION 12: ACCESS TO SITES AND RECORDS**

- 12.1. The Licensee shall upon request provide unlimited access to all equipment sites and operational areas to duly authorised staff of the Authority, any person authorised by the Authority or law enforcement agency in order for the said to effectively perform their duties.
- 12.2. The Licensee shall establish and maintain information records in regard to its operations, in a format prescribed by the Authority from time to time, for a minimum period of three (3) years from the date such records came into being, for purposes of availing such information on request by the Authority, any person authorised by the Authority or any law enforcement agency.

- 12.3. The Licensee shall permit the Authority (or a person authorised by the Authority) to inspect the Licensee's systems, premises, facilities, files, records and other data to enable it to exercise its functions under the Act.
- 12.4. The licensee shall provide, upon request by the Authority, any information required during an inspection including access to any subscriber billing information and call data records, for purposes of enabling the Authority determine whether or not the systems being inspected comply with the requirements under the Act, Regulations and Licence conditions. Such information shall be generated from the systems in the presence of Authority's inspectors at the time of the inspection.

### **13. CONDITION 13: BILLING ACCURACY**

- 13.1. The licensee shall ensure that its billing system is accurate.
- 13.2. The Licensee shall establish a procedure to ensure the accuracy of its billing system, which must be submitted to the Authority for approval. Such an approval shall not be unreasonably delayed or withheld and in any event, the Authority shall give its approval or disapproval within three (3) months from date of receipt of the said submission.
- 13.3. Where the Authority gives the terms of its approval or disapproval, pursuant to Condition 13.2, the Licensee shall take all reasonable steps to comply with such terms issued by the Authority within the shortest time possible but in any event not more than thirty (30) days from the date the terms are issued.
- 13.4. The Authority reserves the right to examine and test the billing system before and after it becomes operational in order for the Authority to be satisfied that the billing system is accurate.
- 13.5. The Authority may appoint an independent agent to examine and/or test the licensee's billing system on its behalf.
- 13.6. The Licensee shall not render any bill in respect of any Licensed Systems unless every amount stated in the bill is derived in accordance with the procedure approved by the Authority in 13.2 above.

- 13.7. The Licensee shall keep such records as may be necessary or as may be determined by the Authority to be necessary for the purpose of satisfying the Authority that the billing process has the characteristics required above and shall retain any records at least three (3) years from the date on which they came into being.
- 13.8. The licensee shall, where required by the Authority, produce a billing record for any subscriber that at the very minimum contain, calling number, called number, date, time, balance before a call, duration of call, amount charged, and balance after the call and any other detail as the Authority may deem necessary to enable it discharge its duties in regard to this license.
- 13.9. Any changes to the Licensee's billing system shall be notified to the Authority and shall be subject to the requirements under this Condition.

#### **14. CONDITION 14: PRIVACY AND CONFIDENTIALITY**

- 14.1. The Licensee shall ensure the privacy and confidentiality of proprietary information and business secrets obtained in the course of its business from any person to whom it provides the Licensed Systems by establishing and implementing reasonable procedures for maintaining confidentiality of such information.
- 14.2. The Licensee shall maintain and submit to the Authority, not more than 180 days from the Issuance Date, sufficient information on its confidentiality procedures to satisfy the Authority that the requirements of 14.1 are being met.
- 14.3. The Licensee shall not use or allow to be used any apparatus comprised in the Licensed Systems (except for the purpose of law enforcement or national interest in accordance with any statute in force in Kenya) which is capable of recording, silently monitoring, or intruding into its Subscriber's communications traffic unless the Licensee complies with 14.4 and 14.5 below.
- 14.4. Except in the instances mentioned in 14.3, the Licensee shall make every reasonable effort to inform the parties whose traffic is to be recorded, silently monitored or intruded into before commencing the recording, silent monitoring or intrusion, that the traffic is to be or may be recorded, silently monitored or intruded into.
- 14.5. The Licensee shall maintain a record of the means by which the parties have been informed that their traffic is to be or may be recorded, silently monitored or

intruded into and the purpose of such recording. The Licensee shall furnish the Authority with such information on request.

## **15. CONDITION 15: FAIR TRADING**

- 15.1. Without prejudice to other obligations imposed on the Licensee under this Licence, the Licensee shall not engage in any activities, whether by act or omission, which have, or are intended to or likely to have, the effect of unfairly preventing, restricting or distorting competition in Kenya (or a part of it), in relation to any business activity relating to the Licensed Systems. Without limiting the generality of the foregoing, any such act or omission shall include:
  - 15.1.1.any abuse by the Licensee, either independently or with others, of a dominant position in Kenya;
  - 15.1.2.entering into any contract or engaging in any concerted practice with any other party, which unfairly prevents, restricts or distorts competition in Kenya, or
  - 15.1.3.effecting anti-competitive changes in the market in Kenya, and in particular, anti-competitive mergers and acquisitions in the communications sector.
  - 15.1.4.Levying charges to its competitors or interconnecting parties, which unfairly limit competitors' or interconnecting parties' competitiveness.
- 15.2. In the event it appears to the Authority that the Licensee is in breach of 15.1, the Authority shall give written notice to the Licensee:
  - 15.2.1.stating that the Authority is investigating a possible contravention;
  - 15.2.2.setting out detailed reasons why it appears to the Authority that there is a breach by the Licensee of this Condition, and
  - 15.2.3.setting out the steps the Authority believes the Licensee should take in order to remedy the alleged breach.
- 15.3. The Authority shall allow the Licensee thirty (30) days from the date of the notice to make representations to the Authority, before the Authority takes further action.



## **16. CONDITION 16: PROHIBITION ON UNDUE DISCRIMINATION**

- 16.1. Subject to 16.3 without prejudice to the obligations imposed on the Licensee under this Licence, the Licensee shall not (whether in respect of the rates or other terms and conditions applied or otherwise) show undue preference to, or exercise undue discrimination against, particular persons or persons of any class or description in respect to the provision of the Licensed Systems.
- 16.2. Subject to 16.3 the Licensee may be deemed to have shown such undue discrimination if it unfairly favours to a material extent the provision of any communications services to another communication business it carries out so as to place at a significant competitive disadvantage persons competing with that business.
- 16.3. The Licensee shall not be deemed to have shown undue discrimination to the extent that:
  - 16.3.1. it is due to matters beyond the Licensee's control;
  - 16.3.2. the provision of connectivity would expose any person engaged in its provision to undue risk of health or safety, or
  - 16.3.3. it is not, in the Authority's view, reasonably practicable or technically feasible (including where the Licensee is not in a position to provide connectivity in a particular area by reason of the fact that its systems are not sufficiently built out).
- 16.4. Any question relating to whether any act done or course of conduct amounts to undue preference or undue discrimination shall be determined by the Authority.

## **17. CONDITION 17: PROHIBITION OF CROSS-SUBSIDIZATION**

- 17.1. The Licensee shall not subsidise or cross-subsidise, or permit itself to be subsidised or cross-subsidised or give or receive undue preference to or from, as the case may be, any of its associated businesses or persons as concerns the provision of the Licensed Systems and/or any other licences granted to the Licensee by the Authority.

- 17.2. The Licensee shall maintain necessary records to evidence resource transfers between its associated businesses or persons. The Authority may at its discretion request the licensee to submit this or other information related to the licensed businesses to satisfy the Authority that no cross-subsidy is taking place.
- 17.3. In the event that the Authority determines that cross-subsidy has occurred the Authority shall give written notice to the licensee setting out the steps the Authority believes the Licensee should take in order to remedy the alleged breach and giving the Licensee a reasonable time in which to correct the alleged breach. The Authority shall allow the Licensee 30 days from the date of the notice to make representations to the Authority, before the Authority takes further action.
- 17.4. Where the Authority deems it necessary and appropriate to supervise compliance with the provisions of this Licence, it may order the Licensee to provide the Licensed Systems through a separate division or divisions, a separate branch or branches or a separate subsidiary or subsidiaries.

## **18. CONDITION 18: NOTIFICATION OF CHANGE IN SHAREHOLDING**

- 18.1. Subject to 18.3 below, the Licensee shall notify the Authority of:
  - 18.1.1.any change in the proportion of the shares held directly in a Licensee by any person, and
  - 18.1.2.the acquisition of any shares and such shares not being shares already listed in any stock exchange held directly in a Licensee by a person not already holding shares, and the proportion of such shares held by that person immediately before acquisition.
- 18.2. The Licensee shall notify the Authority prior to any entity acquiring ownership or control of all or a majority of the stock of the Licensee such that the Licensee shall stand as a subsidiary in relation to that entity.
- 18.3. The Licensee shall be obliged to notify the Authority of any acquisition of shares or change in shareholding of the Licensee by any person and such shares not being shares already listed in any stock exchange only if, by reason of that acquisition or change, the total number of shares in the Licensee held by that person together with any shares held by any nominee or trustee for that person immediately after the change or acquisition:

- 18.3.1. exceeds 15 per cent of the total number of shares in the Licensee (where it does not exceed 15 per cent prior to that change or acquisition);
  - 18.3.2. exceeds 30 per cent of the total number of shares in the Licensee (where it does not exceed 30 per cent prior to that change or acquisition), and
  - 18.3.3. exceeds 50 per cent of the total number of shares in the Licensee (where it does not exceed 50 per cent prior to that change or acquisition).
- 18.4. In any case referred to in 18.1 or 18.2, notification shall be given by a date, which is thirty (30) days prior to the taking effect of such change or acquisition, as the case may be.
- 18.5. In instances referred to in 18.2 and 18.3, the Authority upon receipt of the notification shall inform the licensee of its decision (approval/disapproval) within thirty (30) days of receipt of notification. The Authority may within sixty (60) days of notifying the Licensee of its disapproval, having taken into account representations made by interested parties, and giving reasons for its decision, prohibit the change in shareholding where it believes it is in the public interest to do so.

## **19. CONDITION 19: PRE-NOTIFICATION OF JOINT VENTURES**

- 19.1. The Licensee shall notify the Authority not later than sixty (60) days before the taking effect of any of the agreements or arrangements to which this Condition applies giving particulars of the agreements and/or arrangements. The agreements or arrangements are an agreement with any person for the establishment or control of anybody corporate for the purpose of:
- 19.1.1. the running of a telecommunications system which requires a licence under the Act;
  - 19.1.2. providing telecommunications services in Kenya which requires a licence under the Act;
  - 19.1.3. carrying of content over telecommunications systems which requires a licence under the Act;

- 19.1.4. the production of telecommunications apparatus for supply in Kenya where that production would lead, to a monopoly situation which would not otherwise exist in relation to the supply of telecommunications apparatus of any description in Kenya;
  - 19.1.5. an agreement for the establishment of a partnership for any of those purposes and in those circumstances, and
  - 19.1.6. any other agreement or arrangement in the nature of the joint venture for the purpose of running a business which requires a licence under the Act or for the purpose of providing telecommunications services in Kenya.
- 19.2. 19.1 above applies in relation to an agreement or arrangement for the establishment or control of anybody corporate or partnership where the Licensee has or is to have not less than twenty (20%) per cent of the voting power in any organ controlling that body.

## **20. CONDITION 20: ACCOUNTING REQUIREMENTS**

- 20.1. Within nine (9) months from the Issuance Date, the Licensee shall submit to the Authority the accounting principles relating to the running of the Licensed Systems and which allows the recording of investments, expenses and revenues in accordance with generally accepted accounting standards in Kenya.
- 20.2. Within sixty (60) days of the end of each fiscal year of the License, the Licensee shall deliver to the Authority its balance sheet as at the end of such fiscal year and the related statements of operations, equity and cash flows, in each case accompanied by a report thereon of independent auditors stating that such financial statements fairly present the financial position of the Licensee at the dates indicated and were prepared in accordance with accounting principles submitted to the Authority in accordance with 20.1 above.
- 20.3. The Authority may request the Licensee to submit other accounting information it may require in order to effectively supervise and enforce the terms of this Licence and in particular if the accounting principles established by the Licensee fail to achieve the objectives set forth in that Condition.
- 20.4. The licensee shall clearly show the accounts related to this license in its financial reporting. .

## **21. CONDITION 21: REQUIREMENT TO PROVIDE INFORMATION**

- 21.1. The Licensee shall maintain and provide such information as will enable the Authority to carry out its functions under the Act in such manner and at such times as the Authority may specify and shall ensure that all information submitted is accurate.
- 21.2. The Authority shall have the right to request the Licensee to submit periodic reports, statistics and other data as well as request additional information with a view to supervise and enforce effectively the terms of this Licence.
- 21.3. In particular, by the 15<sup>th</sup> July of every year or as may be specified by the Authority, the Licensee shall submit a Compliance Report detailing the performance of the previous operational year ended 30<sup>th</sup> June.
- 21.4. The Authority shall review the Compliance Report and:
  - 21.4.1. If the Licensee is in compliance with the terms and conditions of this Licence, issue the Licensee with a Compliance Certificate in respect of compliance for the year under review, and
  - 21.4.2. If the Licensee is not in compliance with the terms and conditions of this Licence, require the Licensee to remedy the area of non-compliance in accordance with the provisions of this Licence and the Act.
- 21.5. In making a request for information, the Authority will ensure that no undue burden is imposed on the Licensee in procuring and furnishing such information, unless the Authority considers such information is essential to enable it to exercise its functions under the Act.
- 21.6. The Authority shall have the right to publish information which it receives under this Condition unless, following representations by the Licensee, the Authority is satisfied that the information is of such confidential nature that disclosure would have a material adverse effect on the Licensee's business.

## **22. CONDITION 22: DISPUTE SETTLEMENT**

The dispute settlement mechanism set out in the Act and/or regulations shall apply to any dispute or disputes that arise out of the provisions of this Licence.

## **23. CONDITION 23: FORCE MAJEURE**

- 23.1. Where the Licensee is impeded, hindered or otherwise prevented from carrying out any obligation contained herein, or as required by the Authority, by natural disasters such as fire, flood, earthquake, volcanic eruption, action of Government, state of war, acts of terrorism, civil commotion or insurrection, **riots, embargo or any other cause beyond the control of the Licensee, the Authority may (after due consideration of the Licensee's request) exempt the Licensee from performing such obligation for so long as and to the extent that the performance of the obligation is affected by such force majeure.**
- 23.2. The Licensee seeking to rely on force majeure as an exemption shall demonstrate to the Authority that it took all reasonable steps to minimize the impact of the force majeure on the performance of its obligations and where any Licensed Systems were damaged by such force majeure, that it took reasonable steps to repair or rebuild such systems once the force majeure had ceased or been eliminated.

## **24. CONDITION 24: SUSPENSION**

- 24.1. The Authority may suspend some/part of the activities/services of the licensee where the Licensee has breached a Condition in this Licence, and in the Authority's opinion the breach is of a material nature, and the Licensee has been notified of the breach of the license and has been given notice to comply within a specified period and failed to comply and even after being issued with a penalty has failed to pay the penalty and/or continues with the non-compliance.
- 24.2. Where the Authority intends to suspend such activities/services under this Licence pursuant to 24.1, the Authority shall issue a sixty (60) days' notice of its intention to suspend such activity/service, which shall identify the breach and give the Licensee an opportunity to rectify the breach and/or make representations within that period.

- 24.3. After the expiry of the notice in 24.2 above, where the Authority is satisfied with the rectification of the cited breach and/or the representations made by the Licensee, it shall lift the suspension..
- 24.4. After the expiry of the notice in 24.2 above, and where the Authority is not satisfied with the rectification of the cited breach and/or the representations made by the Licensee, the Authority will issue the Licensee a notice that after a period of thirty (30) days, the cited activity/service shall be suspended.
- 24.5. The notice issued in 24.4 shall specify the duration of the suspension and the conditions for lifting of the suspension.
- 24.6. Where the Licensee rectifies the breach after suspension in 24.4 above, the suspension notice shall be lifted.
- 24.7. Where the licensee fails to rectify the breach at the expiry of the suspension period, the Authority may revoke the License in accordance with condition 25.5

## **25. CONDITION 25: LICENCE REVOCATION**

- 25.1. Notwithstanding any other Condition in this License, the Authority may at any time revoke this Licence by giving six (6) months' notice in writing under any of the following circumstances:
- 25.2. if the licensee communicates to the Authority in writing on their intention to terminate the Licence;
- 25.3. if the Licensee does not provide evidence of commencement of the provision of the Licensed Systems twelve (12) months from the Effective Date. The Licensee shall submit such evidence by completing a Compliance Report in order to satisfy the Authority that the Licensee has complied with this requirement;
- 25.4. if any amount payable under Conditions 28 is unpaid 90 days after the due date and forty-five (45) days after the Authority notifies the Licensee that the payment is overdue;
- 25.5. if the Licensee has breached a Condition in this Licence, and in the Authority's opinion the breach is of a material nature, and the Licensee has failed to comply with any notice issued by the Authority under the Act or under the Regulations or under this license and thereafter has been given by the Authority a further sixty

(60) days in which to make representations in relation to the matters set out in the earlier notice which the Authority has taken into account or matters which the Licensee believes are relevant and the Authority appears not to have taken into account;

- 25.6. if the Licensee is dissolved or enters into liquidation, bankruptcy or equivalent proceedings or makes a general assignment for the benefit of creditors, and
- 25.7. if the Licensee fails to notify the Authority of any of the events specified in Condition 18 or 19 and the Authority has given written notice to the Licensee that the Authority intends to revoke the Licence on the grounds set out in Condition 18 or 19 respectively.

After the end of the six (6) months' notice, the Authority shall publish a notice in the Kenya Gazette stating that it intends to revoke this Licence and setting out the reasons on which this intention is based. Revocation shall take effect seven (7) days following publication of the notice in the Kenya Gazette.

## **26. CONDITION 26: TRANSITIONAL PROVISIONS**

- 26.1. At the expiry of this license, the licensee shall be considered for award of an appropriate license where the licensee secures access spectrum through a market based spectrum allocation mechanism established by the Authority through a consultative process with stakeholders.
- 26.2. The licensee shall not be eligible to participate in the market based spectrum allocation process if a formal review carried out by the Authority, at least one (1) year before the commencement of the market-based spectrum allocation mechanism, determines that the licensee's performance during the license term has been unsatisfactory.
- 26.3. The Authority shall conclude the market-based spectrum allocation mechanism referred to above at least three (3) years prior to the expiry of this Licence.
- 26.4. In the event that the Licensee is successful in securing access spectrum under Condition 26.1 the Authority may, upon application by the Licensee two (2) years to the expiry of the licence, issue an appropriate Licence, at least one (1) year prior to the expiry of the term of this Licence, in accordance with the terms of the market-based Spectrum allocation mechanism and market structure that shall be in force.



- 26.5. In the event that the licensee is unsuccessful in 26.1, the licensee may, at least two (2) years prior to the end of the term of this license, apply for an appropriate Licence in line with the Market Structure that shall be in force.

## **27. CONDITION 27: LICENCE TRANSFER**

- 27.1. The Licensee shall not assign, delegate, transfer or encumber in any manner the rights, interests or obligations under this Licence without the prior, express and written consent of the Authority, such consent not to be unreasonably withheld or delayed.
- 27.2. The transfer of the license shall not include resources assigned by the Authority to the licensee whose license is subject of the transfer.

## **28. CONDITION 28: LICENCE FEES**

The Licensee shall pay to the Authority:

- 28.1. On 1<sup>st</sup> July of each year, an annual operating fee equivalent to zero-point-four percent (0.4%) of the audited annual gross revenues accruing from the Licensed Systems during the previous financial year or Kenya shillings four million (KShs. 4,000,000) only, whichever is higher, for subsequent years of operation.
- 28.2. Any other fee payable under this Licence including but not limited to frequency and numbering fees.
- 28.3. Any of the fees due to the Authority under 28.1 and 28.2 that remain unpaid ninety (90) days after they become due shall attract an interest at a rate of 2% per cent per month, which shall become a debt owed to the Authority.

## **29. CONDITION 29: SUBSCRIBER MANAGEMENT IN THE EVENT OF DISCONTINUATION OF OPERATIONS BY LICENSEE**

- 29.1. Within six(6) months from the Issuance Date, the Licensee shall submit for the Authority's approval, a subscriber management plan that shall facilitate transfer of customers to another licensee to ensure continuity of services.
- 29.2. The referenced plan in 29.1 above shall;

- 29.2.1. ensure smooth, uninterrupted and seamless transfer of customers under the same or better terms and conditions of services
  - 29.2.2. Provide for written notice to affected customers of any planned discontinuance of service.
  - 29.2.3. ensure continuity of services for a period of six (6) months and two (2) years in the event of revocation and non-renewal respectively.
  - 29.2.4. The Licensee must engage and develop a customer transfer and management procedure detailing, at the very least, number of customers to be transferred, date of transfer, proposed service/product mapping, customer information and notification procedure, customer information on how to complain and consent to transfer/ decline transfer.
- 29.3. In the event that the Licensee is unable to reach an agreement with a third party on the transfer of subscribers, the Licensee shall refer the matter to the Authority for guidance.

Signed for and on behalf of Communications Authority of Kenya

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**Director General**

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### **ANNEX 1: SYSTEM EXPANSION REQUIREMENTS**

The Licensee shall expand its network coverage to all population centres in the sub-locations listed in the schedule here under by the end of the respective financial years indicated below;

### **ANNEX 2: QUALITY OF SERVICE REQUIREMENTS**

The following quality of service parameters and targets shall apply to the licensee and the licensee's performance against each parameter and target;

**Table 1: Quality of Service Parameters and Targets Requirements**

	<b>QoS Parameter</b>	<b>Targets</b>
<b>1.</b>	Completed Calls	95%
<b>2.</b>	Call Set Up Successes Rate	95%
<b>3.</b>	Dropped Calls	2%
<b>4.</b>	Blocked Calls	5%
<b>5.</b>	Speech Quality (MOS, PESQ Values)	95% of samples >3.1
<b>6.</b>	Handover Success Rate	90%
<b>7.</b>	Call Set up Time	<13.5 secs
<b>8.</b>	Rx Lev (dBm)	
	Indoor	-95 dBm
	Incar	-100 dBm
	Outdoor	-102 dBm

The parameters and targets may be changed from time to time as may be determined and prescribed by the Authority.